

# CSF Notebook

THE CENTER FOR THE STUDY OF FEDERALISM

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## IN THIS ISSUE

News From the Center . . . . .	1
News From the APSA Section on Federalism and Intergovernmental Relations . . . . .	2
News From the IACFS . . . . .	3
Book Reviews . . . . .	5
Recent/Forthcoming Publications . . . . .	6
Upcoming Conferences . . . . .	7
Publius . . . . .	8
Annual Inventory Survey Results . . . . .	10

## NEWS FROM THE CENTER

This edition of the *Notebook* is being issued so quickly upon the heels of the Spring issue so that readers will be made aware of the planned activities of the APSA Section on Federalism and Intergovernmental Relations at the Annual Meeting in Washington, D.C. over the Labor Day weekend. Members and non-members are encouraged to attend any and all sessions and the Section's Business Meeting.

\* \* \* \* \*

Congratulations to John Kincaid, CSF Fellow, who received the 1991 Donald Stone Distinguished Scholar Award from the Section on Intergovernmental Administration and Management of the American Society for Public Administration.



## NEWS FROM THE APSA SECTION ON FEDERALISM AND INTERGOVERNMENTAL RELATIONS

The following panels have been scheduled for the Annual Meeting of the American Political Science Association, Thursday, August 30 - Sunday, September 1, 1991. The Meetings will be held at the Hilton Hotel in Washington, D.C.

<u>Scheduled Panels</u>	<u>Times</u>
13-1 Counties in the Federal System	Thursday, Aug. 29 8:45 AM
13-2 Implications of Changing Federal-State-Local Relations for the Cities of the Prairie	Saturday, Aug. 31 10:45 AM
13-3 Comparing Federal Systems of Government: Focusing on the Role of the States	Sunday, Sept. 1 8:45 AM
13-4 Governors in the Intergovernmental Arena: Findings of the Center for the Study of Federalism--University Nebraska Press Series on the American States	Friday, Aug. 30 3:30 PM
13-5 Federal Preemption, Federally Induced Costs, and Federal Reimbursements	Thursday, Aug. 29 1:30 PM
13-6 Balance in the Federal System: Federal Intrusions, State Shortcomings, and IGR Conflict	Friday, Aug. 30 1:30 PM
13-7 Environmental Protection and Economic Growth: Intergovernmental Connections and Disconnections	Saturday, Aug. 31 8:45 AM
13-8 Fiscal and Political Impacts of Intergovernmental Aid	Thursday, Aug. 29 10:45 AM
13-9 Comparative Perspective on Decentralization and Intergovernmental Relations	Friday, Aug. 30 10:45 AM

Kindly note that the Business Meeting for the Section has been scheduled for Saturday, August 31, 1991, at 5:30 p.m. A wine and cheese reception co-sponsored by the Section and the Center for the Study of Federalism will immediately follow the Business meeting. The Executive Committee will meet on Friday, August 30, 1991 at 12:30 p.m. The location of all meetings will appear in the APSA's Final Program.

Please make every effort to attend as many of the Section's panels as possible. The number of future panels which will be allocated to the Section is based upon the attendance at this year's meeting.

### Nominations Requested for Section Award

The Section will present its second award to an individual for his or her "significant contribution to the field of federalism and intergovernmental relations" at the 1991 APSA Meetings in Washington, DC. Nominations should be sent by August 15, 1991 to:

Professor Stephen L. Schechter  
Political Science Department  
Russell Sage College  
Troy, NY 12180

Your letter of nominations should include a brief statement of the reasons for the nomination. If possible, you should include supporting documentation.

### NEWS FROM IACFS

The International Association of Centers for Federal Studies Directors and Business Meeting was held on May 8, 1991. It was hosted by the Institute of Intergovernmental Relations at Queen's University and held in conjunction with a round table discussion with members of the Institute's Advisory Council and an "International Colloquium on Higher Education in Federal Systems" sponsored by the Secretary of State of Canada, the Council of Ministers of Education of Canada, Queen's University and the Ecole nationale d'administration publique, Quebec.

#### Minutes

##### I. The President, Daniel J. Elazar, reported:

- A) *Federal Systems of the World* was due to be typeset by Longman Press and will appear later this year.
- B) That the Institute of Intergovernmental Relations is currently working on an International Bibliography of Federalism and will eventually create a database in cooperation with other members.

## II. Membership

- A) The Center for Constitution Analysis' (South Africa) application for membership was unanimously approved by the membership.
- B) The membership application of the Institute of Economic and Industrial Engineering (Siberia, USSR) was tabled pending further investigation by the president.
- C) A center for federal studies is currently being formed in Germany. Modeled after the Institute Du Federalisme (Switz.) it will apply for membership in 1992.

## III. Future Conferences

- A) The 1992 IACFS meeting will be hosted by the Intergovernmental Relations in Victoria Program at the University of Melbourne, Australia.
- B) The 1993 meeting was tentatively scheduled to be hosted by the Center for Constitution Analysis in South Africa.
- C) The 1994 meeting will be hosted by the Institute Du Federalisme in Fribourg, Switzerland.

## IV. Committee Reports

- A) The Nomination/Election Committee chaired by John Kincaid, U.S. Advisory Commission on Intergovernmental Relations recommended the following:
  - 1) That three executive offices be established and that they be President, Vice-President, and Secretary/Treasurer.
  - 2) The length of term for each officer be three years.
  - 3) The term of each office coincide with the calendar year beginning January 1, 1992.

All motions were seconded and adopted unanimously.

## V. Nominations and Elections

John Kincaid then nominated the following:

President - Ron Watts (Institute of Intergovernmental Relations)

Vice President - Cliff Walsh (Federalism Research Centre-Australian National University)

Secretary/Treasurer - Nicolas Schmitt (Institute Du Federalisme)

The individuals were unanimously elected.

VI. Financial Report

The financial report was approved as submitted by the president.

VII. Adjournment

**BOOK REVIEWS**

Raoul Berger. *Federalism: The Founder's Design*. Norman, OK: University of Oklahoma Press, 1987. 223 pp. \$18.95

Berger's focus is on federalism as the central feature of the U.S. Constitution. He brings a legal perspective to a subject which has long been the preview of political science. Berger argues that scholars and practitioners should look back to the original intention of the Founders for a "proper understanding" of Federalism.

As part of this understanding the author argues that sovereign states preceded the creation of the nation; that separate spheres and mutually exclusive spheres should exist; and that the commerce clause has wrongly been expanded to authorize national interference into the domestic activities of the states.

Edward J. Clynch and Thomas P. Lauth. *Governors, Legislatures, and Budgets Diversity Across the American States*. Westport, CT: Greenwood Press, 1991. 191 pp. \$42.95

How does gubernatorial and legislative influence over state spending vary across the American states? This is the question that *Governors, Legislatures, and Budgets* sets out to answer. Clynch and Lauth offer case studies from all areas of the country. Demographically, they range from very rural to heavily urban. They also show a wide diversity in their center of power. Some have their power strongly resting with the governor. Other states show domination by the legislature, and still others paint a picture of evenly dispersed power.

This volume provides the contextual richness needed to understand the executive-legislative interaction which occurs during the recurring budget process. Case studies in Chapters two and four focus on strong executive states with gubernatorial domination, approaching the executive centered process envisioned by reformers. The next four chapters concentrate on a variety of states in which the legislature retains the ability to effectively challenge the executive. The remaining chapters examine states with legislative influence and those with unusual arrangements. A closing essay by Clynch and Lauth completes the volume.

Jerry M. Rosenberg. *The New Europe: An A to Z Compendium on the European Community*  
Washington, D.C. BNA Books, 1991 206 pp. \$60.00

This timely compendium gives detailed information on many significant aspects of the European community, containing over 2,500 definitions. Significant people, places and events in the development of the E.C. are identified and explained.

This reference book will be useful to general libraries and research organizations and individuals concerned with the events leading up to Europe - 1992.

Catherine H. Zuckert. *Natural Right and the American Imagination: Political Philosophy In Novel Form*. Savage, MD. Rowman & Littlefield Publishers, Inc., 1990. 290 pp.  
\$33.50

Zuckert examines the work of Cooper, Hawthorne, Melville, Twain, Hemingway and Faulkner as forms of American political thought. The author argues that while each novelist takes a different theoretical tract, they all agree on the need for a peculiarly democratic kind of literary political teaching.

For political scientist who have not considered the political theory presented in classic American literature, this book should prove instructional. For those who have, it will add to their appreciation and understanding.

#### RECENT/FORTHCOMING PUBLICATIONS

*AMERICAN AND YUGOSLAV VIEWS ON THE 1990s*  
edited by Predrag Simic, William Richey and Mirko Stojcevic

- papers from a March 1990 conference sponsored by the Institute of International Politics and Economics in Belgrade.
- authors include Ellis Katz, Vojislav Stanovcic, Edwin Yoder, David Anderson, Dennison Rusinow, Denis Lamb, Warren Zimmerman, and Anton Bebler, and others.
- with a forward by Lawrence Eagleburger

Available from : Publications Department  
Center for the Study of Federalism  
Temple University 300-00  
1616 Walnut Street, Suite 504  
Philadelphia, PA 19103

Price: \$9.95, including postage and handling

THE INSTITUTE OF FEDERALISM OF THE UNIVERSITY OF FRIBOURG (SWITZ.)

PROUDLY PRESENTS

*SWISS FEDERALISM (LE FEDERALISME EN SUISSE)*

To Be Published in 1992 by

Les Editions Universitaires - Fribourg (Switz.) & Westview Press - Boulder Colorado (USA)

#### UPCOMING CONFERENCES

##### Managing Foreign Policy in Federal States

During the last decade or so, a growing interest has developed in the international involvement and activities of subnational authorities and agencies. In part this reflects the impact of growing interdependence as regions become increasingly aware of the impact of international forces on their domestic constituencies and the latter seek to influence policy, either at the national level or by direct international action. At the same time, foreign governments and non-state actors have become aware of the need to exercise influence at the subnational level if they wish to achieve their policy objectives.

The conference will focus on four federal systems: the USA, Canada, Australia and Germany. It will be held in London March 11-12, 1992.

Those interested should contact:

Dr. Brian Hocking  
Centre for International & European Studies  
School of Politics and History, Coventry Polytechnic  
Priory Street,  
Coventry CV1 5PB UK

## PUBLIUS

The Journal of Federalism  
Volume 21, Number 3  
Summer 1991

### CONTENTS

#### Articles

- The State of American Federalism--1990-1991 . . . . .  
by *Michael A. Pagano* and *Ann O'M. Bowman*
- The Savings and Loan Debacle and Erosion  
of the Dual System of Bank Regulation . . . . .  
by *Edward W. Hill*
- And the Beat Goes On: Intergovernmental Mandates  
and Preemption in an Era of Deregulation . . . . .  
by *Timothy J. Conlan*
- "Mad" About Mandates: The Issue of Who Should Pay for  
What Resurfaces in the 1990s . . . . .  
by *Susan A. MacManus*
- Federalism in the 101st Congress . . . . .  
by *Michael R. Malaby* and *David J. Webber*
- The Limits of Judicial Desegregation Remedies  
After Missouri v. Jenkins  
by *John Clayton Thomas* and *Dan H. Hoxworth*
- Limiting State Involvement in Foreign Policy: The Governors  
and the National Guard in Perpich v. Defense . . . . .  
by *Norman Beckman*
- State Reform in Education Finance: Territorial and Social Strategies . . . . .  
by *Kenneth K. Wong*



Intergovernmental Relations and Clean-Air Policy in  
Southern California .....  
by *Sheldon Kamieniecki and Michael R. Ferrall*

State Fiscal Strategies for the 1990s: Balancing Budgets  
Recession .....  
by *Susan B. Hanson*

Canadian Federalism in the 1990s: Once More in Question .....  
by *Ronald L. Watts*

Contributors .....

Book Reviews .....

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**Editorial Board Breakfast**

Once again, the Annual Publius Editorial Board Breakfast will be held in conjunction with the Annual Meeting of the American Political Science Association. This year's breakfast is scheduled for 7:30 a.m. on Friday, August 30, 1991. The location will be announced in the APSA's final program schedule. Board members are asked to make plans to attend. For more information, please contact Marian Wolfe at (215) 787-1480.

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**ANNUAL INVENTORY - SUPPLEMENTAL RESPONSES**

**John C. Pittenger**  
**Rutgers School of Law of Camden**  
**5th & Penn Streets**  
**Camden, NJ 08103**

**Research Activities**

1. "Can He Who Pays the Piper Always Call the Tune?" (Tentative)  
This is a brief essay outlining a theoretical basis for Supreme Court review of Congressional action under the spending clause.
2. "The Imperial Government: A View From the Provinces"  
An empirical study of impact of 101st Congress on government and budget of Pennsylvania.

Date: May 1991-December 1992

Final Report: Committee on Federal/State Relations, Pennsylvania House of Representatives, Box 73, Main Capital Building, Harrisburg, PA 17120

**Recent Publications**

1. "Laboratories of Experiment: School Finance as a Test Case of Federalism"

Journal: *Archives fur Rechts und Sozel - Philosophie*

A brief essay arguing that *Rodriguez* (411 U.S. 1, 1973) was correctly decided.

**Daniel J. Elazar**  
**Center for the Study**  
**of Federalism**  
**Temple University**  
**1616 Walnut Street**  
**Suite 506,**  
**Philadelphia, PA 19103**

**Research Activities**

**1. "The Theory and Practice of Federalism"**

This includes the study of federal theory beginning from its biblical and covenantal roots, varieties of federal arrangements, comparative studies of federal systems past and present, and utilization of federal principles and arrangements to help resolve contemporary communal ethnic, and racial conflicts. Current projects include a multi-volume of the covenant tradition in politics from biblical times to the present, a handbook of federalism and autonomy relations worldwide, explorations of possible federal solutions for Israel, the Palestinians and Jordan and the study of the reemergence of confederation as a federal option in the postmodern world.

**2. "American Politics, Society, and Culture"**

Current projects include completion of a book presenting a general theory of American civil society, studies of the generational rhythm of American politics, studies of the American constitutional tradition, the continuing study of American federalism and intergovernmental relations and the preparation of an atlas of American political culture.

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