

CSF Notebook

THE CENTER FOR THE STUDY OF FEDERALISM

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* * * From the Editor * * *

Along with this issue of the *CSF Notebook*, members of the A.P.S.A Organized Section on Federalism and Intergovernmental Relations will be receiving the Section's 1990 - 91 Membership Directory. If you are a Section member and have not received a copy, or if the information under your listing is incorrect or outdated, please contact Joseph Marbach at the Center for the Study of Federalism, Temple University (025-25), Philadelphia, PA 19122. Non-section members may receive a copy of this directory by writing to the above address. Please include \$2.00 for shipping and handling.

This issue also includes the Annual Inventory of Research and Publications. Readers are encouraged to take a few minutes to fill out the enclosed questionnaire, so that others in the discipline may be kept abreast of your current interests and work. Results of the survey will appear in a forthcoming issue of the *CSF Notebook*. I would like to take this opportunity to thank you in advance for your cooperation.



NEWS FROM THE CENTER FOR THE STUDY OF FEDERALISM

Visiting Scholar

Matthias Heber has been named a John Marshall Fellow by the Council for International Exchange of Scholars and will be a visiting scholar at the Center from October 15, 1990 to January 31, 1991. Mr. Heber is a researcher at the Institute of Law Theory at Martin Luther University in Halle, Germany. Mr. Heber will study the history and development of federalism in the United States, as well as various aspects of constitutional law. He plans to write his dissertation and habilitation on these themes.

From February until July 1991, Mr. Heber will study at the University of California at Berkeley School of Law, under Professor Richard Buxbaum. If you would like further information about the Council for International Exchange of Scholars, please contact:

William S. Dickson, Director
Council for International Exchange
of Scholars
3400 International Drive, NW
Washington, DC 20008-3097

Upcoming Liberty Fund Conference

The Center for the Study of Federalism will host an upcoming invitational conference sponsored by the Liberty Fund. This colloquium is scheduled for May 4-7, 1991 and will focus on "Freedom and Responsibility in Contemporary American Western Literature." Among the novels that will be read and discussed are Larry McMurtry's Lonesome Dove, Wallace Stegner's Angle of Repose and Thomas Berger's Little Big Man, Frederick Manfred's Lord Grizzly, Dorothy Johnson's The Hanging Tree and A.B. Guthrie's The Way West. All these readings examine the complexities of the Western American experience, emphasizing both the frontier optimism and tragic dimensions of life in the West. The La Posada Hotel of Santa Fe, New Mexico has been chosen as the site of this colloquium.

**News from the APSA Organized Section on
Federalism and Intergovernmental Relations**

Minutes of the 1990 Annual Business Meeting

1. The Section met for its 1990 annual business meeting on Thursday, August 30, in San Francisco, California.
2. E. Lester Levin, Secretary-Treasurer, presided in the absence of Ellis Katz, Section Chair.
3. Section Officers

At the 1990 Business Meeting, Section elections were held. Donald S. Lutz was elected chairman and Dale Krane was elected secretary-treasurer. Elected in 1988 and returning as members of the Section Council are Daniel J. Elazar, Kenneth Palmer and Robert Dilger. Holdover members chosen in 1989 are Stephen Schechter, Bob Thomas and Diane Blair. Newly elected are Samuel Gove, Ronald Watts and Deil Wright.

4. Section Award for Significant Contribution

The Committee and Section take great pleasure in making the first annual award for distinguished scholarly contributions in the field of federalism and intergovernmental relations to Daniel J. Elazar. There are multiple reasons for recognizing his achievements.

Foremost is the extraordinary range, regularity, and significance of his remarkable publication record. His original and path breaking works have influenced virtually every student and scholar of federalism and intergovernmental relations over the past three decades. The first edition of his *American Federalism: The View from the States* imparted new life and strength into state government and politics, a subject presumed to be on the road to insignificance during the Great Society era of the 1960s.

His imaginative and innovative theory of state political subcultures streaked comet-like across the arid landscape of quantitative analyses in the 1960s. It offered insight(s) and interpretations that have withstood as well as illuminated numerous empirical analyses.

More recently his exploration of other political systems and various covenant communities have earned him a place as one of the leading thinkers about political communities. No stranger to policy and political points of view, he has articulated persuasively and with balance his stance on a wide public range of issues. It is

understandable, therefore, that his scholarship as well as his opinions have been accorded additional recognition by Presidential appointment to the U.S. Advisory Commission on Intergovernmental Relations.

Finally, he has possessed the sustained energy, enthusiasm, and entrepreneurial skill to institutionalize much of his work in two important ways. One is through the Center for the Study of Federalism in the U.S., and through the international association of such centers around the World. Secondly, he originated, *Publius: The Journal of Federalism*. For these and other reasons, it is fitting that we present this token of recognition to Daniel J. Elazar

The Section will present its second award to an individual for his or her "significant contribution to the field of federalism and intergovernmental relations" at the 1991 APSA meetings in Washington, D.C. Nominations should be sent to:

Dr. Stephen Schechter
Russell Sage College
Troy, NY 12180

Your letter of nomination should include a statement of the reasons for the nomination. If possible you should include supporting documentation.

5. Professor Richard Winters moved that the Section Council consider that the Section participate in the new procedure for program committee composition at future APSA annual meetings. The new rule asks sections to submit a list of three names to the chair of the APSA program committee, who then selects the person responsible for the section's panels. Motion passed.
6. Professor Dale Krane moved that the Section Council consider the establishment of an award for the best paper on federalism and intergovernmental relations presented at the annual APSA meeting. Motion passed.
7. Professor Stephen Schechter moved that the Section Council have a Directory of Members printed and distributed to the membership. Motion passed.
8. Section Program for 1991

John Kincaid of the U.S. Advisory Commission on Intergovernmental Relations has been selected to head up the Section 1991 APSA program. He has issued the following call for papers:

Proposals are invited for panels, roundtables, and papers on all aspects of federalism and intergovernmental relations in the United States and other federal polities. Preference will be given to proposals demonstrating solid theoretical work on federalism, sound

empirical research on intergovernmental relations, or significant understandings of new constitutional, political, fiscal, or policy developments. Proposals are especially welcome on such topics as preemption, mandates, regulation, fiscal affairs, and state-local relations, the relevance of federalism to contemporary democratic revolutions, and federated polities in the international arena.

Proposals should be clear and thorough and provide confidence that a competent paper will be presented at the meeting. Please provide paper title, author or authors, address, and telephone along with an extended abstract of the proposed paper, each paper on a panel, or each presentation on a roundtable. Persons wishing to chair a panel or serve as a discussant should feel free to let me know areas of expertise for possible assignment to appropriate panels.

Proposals should be sent to:

John Kincaid
U.S. Advisory Commission on
Intergovernmental Relations
1111 20th St., NW
Washington, DC 20575
(202) 653-5540

Minutes of the 1990 Executive Council

1. Council members present were: D. Lutz, D. Wright, S. Gove, R. Thomas, R. Dilger, S. Schechter, D. Elazar, D. Krane.
2. Professor Robert Thomas moved that the Council adopt the rule of three procedure. Motion passed.

The three members whose names were forwarded to the APSA program chair were Diane Blair, Kenneth Palmer, and Dale Krane. Robert Dilger was named as alternate.

3. It was suggested that the Council keep the names of those individuals not selected and add a new name the next year. It was also decided that under normal circumstances the Section Program Chair will become the Section Chair for the next year, subject to ratification by the annual membership meeting at the APSA annual meeting.

UPCOMING CONFERENCES

Southwestern Political Science Association

The 1991 Annual Meeting of the Southwestern Political Science Association will be held in conjunction with the Southwestern Social Science Association meeting from March 27-30 at the Marriott on the Riverwalk in San Antonio, Texas. The general theme of the meeting is "Global Change: Investigation, Understanding, Survival." Individuals wishing to present papers or organize panels on either the general theme or on other topics in political science should send a proposal to the appropriate section chair with a one-page summary of the proposed research or panel. Those who wish to serve as panel chairs or discussants should also notify the appropriate section chair.

The deadline for submission of panel or paper proposals and chair or discussant requests is October 15, 1990.

For general information, or for a list of section chairs, please contact Joseph Stewart, Jr., Vice President and Program chair, SWPSA, School of Social Sciences, The University of Texas at Dallas, Richardson, TX 75083-0688, 214-690-2040; BITNET: SZKA@UTDALVM1; FAX: 214-690-2735.

The Fifth Lothian Conference

The Fifth Lothian Conference will be held at Royal Holloway and Bedford New College (University of London), Egham 1990. Its theme will be a **Constitution for Europe - A Comparative Study of Federal Constitutions and Plans for the United States of Europe**. An international group of speakers will discuss the features of existing Federal Constitutions and will examine the major plans for a European Federation which have been set forth during this century. The conference will contribute to the debate which will take place within the European Community for institutional reforms leading towards a political union. Conference languages will be English and French.

The Conference Fee is L125.00 and includes all accommodation and meals from lunch on 16th December to lunch of 17th December (dinner after the final session is an additional L10).

For more information contact:

Conference Secretary, The Lothian Foundation
Whitehall Place, London SW1A 2DA
Tel 071 930-3413 Fax 071 925-2685

RECENT PUBLICATIONS AND BOOK REVIEWS

New from ACIR

1988 State Fiscal Capacity and Effort

ACIR developed the Representative Tax System (RTS) and the Representative Revenue System (RRS) to improve on available measures of state fiscal capacity and effort. These measures show state and local government capacity to collect tax as well as nontax revenue. With 1988 State Fiscal Capacity and Effort, ACIR - in conjunction with Price Waterhouse - continues its tradition of providing information on the relative economic well-being and fiscal performance of the states.

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- To aid in designing federal grant formulas

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- They are the only indicators that measures fiscal capacity on a revenue-by-revenue basis
- They capture states' opportunities for tax exportation by estimating actual tax and nontax revenue bases and applying average tax rates
- The systems are readily understandable and are used by many federal and state policymakers and analysts

* 1988 State Fiscal Capacity and Effort

- Contains tables and graphs on RTS and RRS bases, arranged both by revenue base and by state
- Analyzes recent changes in states' fiscal capacities
- Makes and explains several refinements in the RTS and RRS methodology
- Discusses the definitions, methods, and uses of the RTS and RRS in concept and in practice
- Includes historical data

M-170 August 1990 \$20

Mail order form, with payment to:
ACIR Publications - Attention: Betty Smith
1111 20th St., NW, Washington, DC 20575
Phone (202) 653-5640

Public Policy & Federalism: Issues in State and Local Politics by Jeffrey R. Henig. New York: St. Martin's Press, 1985. 401 pp., paper.

The author identifies two major themes which run throughout the text. The first, which is explained in Chapter One, is an attempt to present major public policy issues in an intergovernmental context identifying how various levels of government cooperate and compete with one another. The second theme focuses on identifying and explaining the theoretical and ideological underpinnings of policy issues. In this way Henig examines the debate and issues surrounding privatization, centralization v. decentralization, and conservative, liberal and radical alternatives.

The author includes four broad public policy which are broken down into specific concerns. The major issues are Poverty and Welfare Policies, Urban and Regional Decline and Growth, Crime and Law Enforcement, and Education.

Each chapter identifies the major governmental entities involved in the controversy and the perspective brought to the argument by affected groups.

In all, this is a good supplement, which reads well, presents balanced arguments and is worthy of consideration for adaption in courses on State and Local Government, Federalism, or American Intergovernmental Relations.

The Editor

The Six O'Clock Presidency: A Theory of Presidential Press Relations in the Age of Television by Fredric T. Smoller. New York: Praeger Publishers, 1990. 158 pp.

The author argues through empirical study that a majority of the televised news is disproportionately dedicated to the presidency. Although the majority of that news is neutral, an ever growing portion is negative, thereby unknowingly undermining the public's faith in that office and ignoring other actors in the political process, most notably the Congress and the bureaucracy. The author states that even though the coverage starts out in a favorable light, the extensive news coverage's degeneration is due to the "natural by-product of television and its needs." The White House staff often attempts to counteract the negative coverage by isolating president or choreographing presidential appearances to the press.

The author explains that the "big three" network news programs center their coverage around themes and the high drama of the presidency. That phenomenon, the author implies, has little to do with substance but, rather, the commercial nature of the network news.

The first eight chapters support the author's argument that the negative portrayal of incumbent presidents will evolve along a predictable four-stage reporting pattern that will contribute to the decline in public support for the president if it is not counteracted by the presidential staff with reasonable success. The last chapter discusses reform options: reduced coverage of the president, decommercialization of the news, media educated presidents and reeducation of the public.

The Six O'Clock Presidency would be a good supplement for courses on the presidency, American Government or the role of media. It reads well and students would find it most understandable.

Joseph T. Leighton
Temple University

PUBLIUS: The Journal of Federalism
Volume 20, Number 3

The State of American Federalism 1989-90:
An Annual Review of the American Federal System

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Forthcoming

**Publius: The Journal of Federalism
Volume 20, Number 4**

Federalism in Australia

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Australian Federalism: Developments and Prospects
by *Brian Galligan and Cliff Walsh*

Federal Constitutional Power Over the Economy
by *Leslie Zines*

Government Borrowing in Australia
by *Cheryl A. Saunders*

Australian Federalism and the Debate Over a
Bill of Rights
by *Brian Galligan, Rainer Knopff, and John Uhr*

The Party Systems of the Australian States: Patterns of Partisan Competition, 1945-1986 by *Campbell Sharman*

Federalism and Interest Group Cohesion: A Comparison of Two Peak Business Groups in Australia by *Trevor Matthews*

An Implicit Contract Theory of Intergovernmental Grants by *Geoffrey Brennan and Jonathan Pincus*

Fiscal Competition Among States in Australia: The Demise of Death Duties by *Philip J. Grossman*

Contributors

Book Reviews

Fry, Radebaugh, and Soldatos, The New International Cities Era: The Global Activities of North American Municipal Governments by *Chadwick F. Alger*

Wong, City Choices by *Robert L. Bish*

O'Brien, American Indian Tribal Governments by *Anne Merline McCulloch*

Cohen, Federalism: The Legacy of George Mason by *Matthew C. Moen*

Stratton, Disaster Relief: The Politics of Intergovernmental Relations by *Saundra K. Schneider*

Fix and Kenyon, Coping With Mandates: What Are the Alternatives? by *G. Thomas Taylor*

Briefly Noted

IN MEMORIAM

David Greenstone, Professor of Political Science at the University of Chicago and Adjunct Scholar of the Center for the Study of Federalism, died as a result of a sudden and extremely malignant cancer on February 20, 1990 after fighting hard against the malignancy. He was fifty-two years old and at the very prime of his scholarly career. A student of Edward Banfield at the University of Chicago, he made his mark in the study of local government and politics in which he brought that special perspective associated with the University of Chicago of the 1950s and early 1960s, so much shaped by Banfield and Morton Grodzins, with whom David also studied.

During what were to be the last years of his life, Greenstone turned to an active scholarly concern with the American political tradition, focusing on Abraham Lincoln and his times. In a series of important papers, a number of which have been or will soon be published by the Center for the Study of Federalism, he elucidated Lincoln's political thought, his contributions to the political movements of his time and on those of the generation that followed him, identifying Lincoln's ideas as belonging to what he referred to as Lincoln's humanitarian tradition. David Greenstone added to our understanding of the man who was perhaps the most profound political thinker that the United States has produced.

When David was taken from us, he had a carefully thought out agenda for continuing his exploration of American constitutionalism and the political tradition it spawned, the outlines of which we can find in the writings he did live to produce. David was a man of ideas and insights who had the gift of easily sharing those ideas and insights with his colleagues. Being with him was always a pleasure personally as well as intellectually. His friends had looked forward to many more years of his companionship, but that was not to be. May his memory be a blessing.

Daniel J. Elazar, Director
Center for the Study of Federalism

Annual Inventory of Research and Publications

As a service to its members, the Center for the Study of Federalism takes an annual inventory of members' current research activities and publications. The result of the inventory are published in the CSF Notebook. The following form is provided for your convenience. Please fill it out and return it. The results will be published in a forthcoming issue.

Annual Inventory of Research and Publications

1. Name _____

2. Institutional Affiliation (university and department, governmental agency, etc.) and Address

3. Title and Position _____

4. Current Research Activities

Project Number 1

(a) Title _____

(b) Description _____

(c) Information Contact _____

(d) Starting Date/Completion Date _____

(e) Availability of Final Report (Address) _____

Project 2

(a) Title _____

(b) Description _____

(c) Information Contact _____

(d) Starting Date/Completion Date _____

(e) Availability of Final Report (Address) _____

5. Recent Publications

Publication 1

(a) Title _____

(b) Journal or other publications source _____

(c) Description _____

(d) Availability of reprints (Address and cost, if any) _____

Publication 2

(a) Title _____

(b) Journal or other publications source _____

(c) Description _____

(d) Availability of reprints (Address and cost, if any) _____

6. Center for the Study of Federalism Activities

(a) What services would you like the Center to provide for its members?

(b) What topics would you like to see included in the APSA's Section on Federalism and Intergovernmental Relations at the annual American Political Science Association Meetings?

(c) Would you be willing to serve as a reader for PUBLIUS manuscripts?

_____ Yes _____ No

If yes, please indicate your area of specialization and interest.

(d) Would you be willing to review books for PUBLIUS?

_____ Yes _____ No

(e) On what topics would you like to review books?

THANK YOU.

Please Return to:

Joseph R. Marbach, Editor
Center for the Study of Federalism
Temple University 025-25
Philadelphia, PA 19122

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