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CENTER ORGANIZES STATE POLITICS TEACHING PROJECT

The Center for the Study of Federalism is organizing a project on the teaching of American state politics for the American Political Science Association. The aim of the project is to introduce the undergraduate student to source materials that are available for studying the government and politics of the American states in general and his or her state in particular.

The principle products of the project as a whole will be an Instructional Resource Monograph on information sources for the study of American state politics with accompanying bibliographies and syllabi for the individual states in the form of separate essays.

The introductory monograph will provide an appropriate theoretical framework for state politics research, review interstate documents and reference material, and introduce the individual state guides. Each state essay will be capable of functioning as an independent resource. They will offer a brief review of state documentary and reference material, an overview of state politics patterns in general, and an introduction to the particular patterns of each state. Hopefully, individual essays will be published in the APSA's newsletter for political science education, The News.

State Politics Teaching Project (continued)

Members of the project team and their respective states are as follows: Sam Gove, The Institute of Government and Public Affairs at the University of Illinois (Illinois); Robert Hawkins, Jr., The Sequoia Institute (California and Arizona); Diane Kincaid, University of Arkansas (Arkansas); Richard Lehne, The Eagleton Institute at Rutgers University (New Jersey); Charles Press, Michigan State University (Michigan); George Romoser, University of New Hampshire (New Hampshire); Douglas St. Angelo, Florida State University, and E. Lester Levine, Empire State College (Florida); Stephen Schechter, Russell Sage College (New York); Benjamin Schuster, Center for the Study of Federalism (Pennsylvania); and Robert Thomas, University of Houston (Texas). Daniel Elazar, Center for the Study of Federalism, will write the Instructional Resource Monograph.

An organizational meeting of the project has been held and a common framework for the individual essays established. Completion date for the essays and the monograph is early fall of 1979. Anyone interested in more details about the project or with a relevant syllabus to share with the members of the team should contact Ben Schuster at the Center for the Study of Federalism.

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THE ANNUAL REVIEW AS A CLASSROOM TEXT

The editors of PUBLIUS would like to remind readers that the current issue of the journal, Volume 9, Number 1, serves as an ideal supplementary text for a wide range of undergraduate and graduate courses. The feedback received from instructors who used Volume 8, Number 1 for similar purposes last year indicates that students found the Annual Review to be a very useful mechanism for revealing the many ways in which the principles and historical trends of American federalism are evident in the most prominent issues of contemporary public affairs. This year's review includes an even greater array of important issues through which that tendency is clearly demonstrated.

In order to encourage more instructors to utilize the Annual Review in their classrooms, PUBLIUS is offering a 25% discount on all orders of ten or more copies. This substantial saving makes the review affordable in

conjunction with almost any basic textbook or set of readings with which it might be paired. So, we strongly urge instructors

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Annual Review as a Classroom Text (continued)

of courses in federalism, intergovernmental relations, state and local politics, public administration, fiscal federalism, and many others to place their orders now, in time for the fall 1979 semester. Bookstores should be instructed to send their orders to: Transaction Press, Inc., Rutgers-the State University, New Brunswick, NJ 08903, Attn: Order Department.

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CONFERENCE ON MANDATING HELD IN WASHINGTON

On April 5 and 6, 1979, the National Association of Counties and the University of California, Riverside co-sponsored a conference on mandating at the Washington Hilton Hotel in Washington, D.C. The purpose of the meeting was to bring together for the first time researchers and practitioners with an interest in what is very quickly becoming a very important issue in governmental units throughout the federal system. The meeting was well attended with many participants from the various state and local public interest groups as well as those from federal agencies which have become increasingly concerned with the topic in recent years.

At the center of the conference was the first-stage report of an NSF funded research study on state and federal mandating on cities and counties. Catherine Lovell, University of California, Riverside, is the principal investigator on the project. The project has taken a broad look at the whole mandate issue, examining both federal and state mandating particularly as mandates impact on local governments. Among other things, specific attention was paid to basic definitional questions, an actual inventory of thousands of individual mandates, and the development of a method for continuing fiscal impact measurement. The research team feels that the forthcoming report will provide a unique glimpse of the real universe of mandating and some useful evidence about the costs, both financial and political. Subject to approval and funding, the next stage of the study will broaden the scope of the project and also look more intensely at some of the aforementioned issues.

Following is the agenda of the April conference:

THURSDAY, APRIL 5 - WHAT DO WE KNOW ABOUT THE MANDATE PROBLEM?

- 9:00 Welcome - Bruce Talley, Associate Director, NACo
Introduction - Catherine Lovell, University
 of California, Riverside
- 9:15 Report on the First Stage of the NSF Funded
 Research Study on State and Federal Mandat-
 ing on Cities and Counties

Conference on Mandating (continued)

Mandate Definitions and a Mandate Typology -
Max Neiman, University of California,
Riverside

Federal and State Mandate Inventories:

Nancy Beer - Princeton University
Ed Schten - University of Wisconsin

Fiscal Impact Measurement - Lessons from Ten
Jurisdictions in Five States - Robert
Kneisel, University of California, Riverside

11:00

Panel Discussion - Some Theoretical Considerations

Definitional Issues and Cost - Benefit Consid-
erations - Peggy Cuciti, Congressional
Budget Office

Impact of Federal Regulations on Municipal
Budgets - Thomas Muller, Urban Institute

Implications of State Mandating for Federal
Policy Makers - Richard Gabler, Advisory
Commission on Intergovernmental Relations

12:30

Lunch

1:30

Panel Discussion - State Mandating

Key Mandates by State Governments - Joseph
Zimmerman, SUNY, Albany

Mandating in Massachusetts - Carol Lewis,
University of Connecticut

2:30

Panel Discussion - Mandates and the Federal
Grant System

The Ribicoff Study - Federal Regulations and
Proposed Policy - James Graham, Senate
Government Affairs Committee

The Problem of Overlapping and Duplication
in Grant Regulations - Carl Stenberg, Ad-
visory Commission on Intergovernmental
Relations

Local Jurisdiction Dependency on Federal As-
sistance - Robert Hadley, General Accounting
Office

Conference on Mandating (continued)

- Impact of Regulations in Federal Assistance Programs - Thornton Parker, Office of Management and Budget
- Identification of Mandating as a Key Local Government Fiscal Problem - Alan Siegel, Department of Housing and Urban Development
- 4:00 General Discussion and Summary of "The State of the Art" in Mandate Research
- FRIDAY, APRIL 6 POLICY OPTIONS AND INITIATIVES
- 9:00 Policy Options - A General Review - Charles Tobin, County of Riverside
- 9:30 Panel Discussion - Policy Options and Legislative Initiatives
- Proposed Legislation for Fiscal Impact Statements - Stan Collender, House Budget Committee
- The Public Interest Groups' Policy Perspectives - James Martin, State-County-City Public Interest Groups
- California's Experience with Fiscal Notes and Reimbursements (SB90) - Peter Herman, Consultant, California State Legislature
- The Florida Attempt to Curtail Mandating (Fiscal Notes and Needs Statements) - Karen Fausone, Florida Advisory Commission on Intergovernmental Relations
- The Executive Experience with Fiscal Impact Statements - John Helmer, Chief of Urban Impact Office, Office of Management and Budget
- 11:00 General Discussion - What Policy Initiatives are Really Indicated by Research Findings?
- 12:00 Lunch
- 1:00 General Discussion - Where Must We Go From Here on Future Research? Ranking of Priorities

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For more information on the conference and the project, contact Catherine Lovell, Principal Investigator, Graduate School of Administration, University of California, Riverside, Riverside, California 92521.

REPORT ON THE WORKSHOP ON COVENANT AND POLITICS

As reported in the last issue of the CFS Notebook (Volume 8, Number 4), a third seminar in the Workshop on Covenant and Politics was held at Temple University in February 1979. This seminar was supported by a chairman's grant from the National Endowment for the Humanities.

Professor John F.A. Taylor of the Department of Philosophy at Michigan State University presented an exploration of questions of path and questions of covenant in Western thought and the modern behavioral sciences. Morton J. Frisch of the Department of Political Science at Northern Illinois University discussed the relations and differences among the Western traditions of natural law, natural right, and covenant. Rozann Rothman of the Department of Political Science at the University of Illinois discussed the impact of covenant and contract theories on conceptions of the United States' Constitution. Transcripts of this and the preceding two seminars are currently being edited and reproduced for distribution.

The next seminar is scheduled for November 1979 and will focus primarily on the elements of contracts and covenants and the political differences and similarities between them. A fifth seminar, planned for the spring of 1980, will focus on the development and impacts of covenanting, covenant or federal theology, and the social contract in the 16th and 17th centuries.

The Workshop on Covenant and Politics now has a newsletter, The Covenant Letter. Published twice a year, The Covenant Letter will be a source of information on the covenant project and related activities as well as a mechanism for exchanging news on the part of scholars and other individuals interested in the topic. Anyone wishing to receive a copy of the newsletter or to be placed on the project's mailing list should write to John Kincaid, the editor and project coordinator, at the Center for the Study of Federalism.

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NEW PUBLICATIONS

Several new publications are currently available from the Center for the Study of Federalism. In preparation for the Dialogue on Political Culture held in February 1979 (see CFS Notebook, Volume 8, Number 4), John Kincaid, the coordinator of the conference, compiled an updated bibliography on political culture. Entitled "Bibliographic Sources for the Study of Political Culture," this publication cites over four hundred entries in eight categories related to the subject of political culture. It is available from the Center at a cost of \$1.50, plus postage.

The workshop on Covenant as a Political Concept and Factor Influencing Political Behavior has also produced new publications.

Recent Publications (continued)

One is a "Working Bibliography on Covenant," by John Kincaid which lists nearly four hundred sources dealing with this topic. It is priced at \$1.00, plus postage. Another is "The Covenant Idea and Politics," by Daniel J. Elazar, which serves as a basic conceptual and theoretical introduction to the political theory of the covenant idea. It is priced at \$1.00, plus postage. In all cases, if prepayment accompanies orders, the Center pays the postage.

The Jerusalem Institute for Federal Studies announces the release of two important new publications, Federalism and Political Integration and Self-Rule/Shared Rule: Federal Solutions to the Israel-Arab Conflict. Both are edited by Daniel Elazar. Each hardback volume contains the presentations, proceedings, and transcript of one of the first two Paterson Conferences on Federal Responses to Current Political Problems. The conferences, sponsored by the Senator N.M. Paterson Chair in Intergovernmental Relations, the Department of Political Studies at Bar-Ilan University, and the Jerusalem Institute for Federal Studies, were held in Israel in January 1977 and 1978 respectively. Both volumes are available from the Jerusalem Institute for Federal Studies, 12 Moshe Hess Street, Jerusalem, Israel. Each is priced at \$15.00, plus postage.

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**PARTY TRANSFORMATION IN THE UNITED STATES
AND THE INSTITUTIONAL PARTY**

by John F. Bibby*

In the spring of 1978, a research team composed of Professors Cornelius P. Cotter, John F. Bibby and James Gibson of the University of Wisconsin-Milwaukee and Robert J. Huckshorn of Florida Atlantic University was awarded a National Science Foundation grant for a study, "Party Transformation in the United States and the Institutional Party." The two-year research project places special emphasis on examining the condition of party organizations--particularly national and state party committees.

This study, because of its attention to party organizations, is quite different than most political parties research which has used survey research and aggregate election data to study the party in the electorate. Electoral behavior research has resulted in a great deal of speculation concerning the future of parties and predictions of realignment, dealignment, and impending doom for parties. Little attention, however, has been paid to parties as institutions.

* For more information, contact John F. Bibby, Department of Political Science, College of Letters and Sciences, The University of Wisconsin-Milwaukee, P.O. Box 413, Milwaukee, Wisconsin 53201; Telephone: (414)963-4221.

Party Transformation (continued)

The party transformation study is designed to complement the work on electoral behavior and provide a data base on parties as institutions which will be both necessary and sufficient to permit authoritative statements on (a) the condition of institutional parties over time, and (b) the relationships between institutional party strength and the following types of variables--public policy concerning party, environmental factors, party electoral strength, and party activity in government.

Data will be collected on national party committees and on state and local party organizations in the 50 states. A sample of twenty-eight states have been selected. In these states an intensive study will be made of the state party committees that will involve site visits, elite interviews, and archival research.